20 October 2014

Excellencies,

As mandated by the Preparatory Committee for the Third United Nations World Conference on Disaster Risk Reduction at its first session from 14 to 15 July 2014 in Geneva, it is our honour, as co-Chairs of the Preparatory Committee, to present the zero draft of the post-2015 framework for disaster risk reduction. This document will serve as the basis for the negotiations at the second session of the Preparatory Committee, to be held in Geneva, from 17 to 18 November 2014.

The zero draft builds on the pre-zero draft, which in turn drew on the views of Member States and major groups expressed during the first session of the Preparatory Committee, held in Geneva from 14 to 15 July 2014, as well as the outcome of the six regional platforms for disaster risk reduction and the reports of the multi-stakeholder consultations on the post-2015 framework for disaster risk reduction held since March 2012.

Importantly, the zero draft takes into consideration the views and comments available online and expressed during the ten open-ended informal consultative meetings with Member States and four consultations with major groups, held in Geneva from 5 September to 13 October 2014, as mandated by the first meeting of the Preparatory Committee. In addition, a joint meeting with Member States and major groups was held on 19 September 2014.

During the Preparatory Committee’s considerations on the post-2015 framework for disaster risk reduction, States responded with focused determination to the General Assembly’s call in resolution 68/211 (20 December 2013) for a concise, focused, forward-looking and action-oriented outcome document at the World Conference. Moreover, a common thread in the Committee’s discussion and the informal consultations was the call for a stand-alone framework that would build on, draw from and update the *Hyogo Framework for Action 2005-2015: Building the Resilience of Nations and Communities to Disasters* in order to ensure continuity in work that is still ongoing, while paving the way for much-needed innovation to address the challenges at hand. At the same time, States and major groups highlighted various lessons from ten years of implementing the Hyogo Framework. They gave examples of how the Hyogo Framework has provided critical guidance to reduce disaster risk and strengthen cooperation across stakeholders at local, national regional and global levels. Nevertheless, they also noted that its implementation has highlighted gaps in addressing underlying risk factors, and in the formulation of goals and priorities for actions and the need to update and reorder them as well as the need to give the necessary visibility to all levels of implementation, and place emphasis on stakeholders and their role.
Finally, in addition to statements delivered at the first session of the Preparatory Committee and the views expressed during the informal consultations, the zero draft drew on sources such as: the International Framework of Action for the International Decade for Natural Disaster Reduction (IDNDR) of 1989; the “Yokohama Strategy for a Safer World” of 1994; the International Strategy for Disaster Reduction of 1999; the Hyogo Framework itself; the Hyogo Framework for Action Mid-Term Review; relevant General Assembly resolutions; the deliberations of the fourth session of the Global Platform for Disaster Risk Reduction of 2013; the Compilation report on consultations on the post-2015 framework for disaster risk reduction (A/CONF.224/PC(I)/5); the suggested elements for the post-2015 framework for disaster risk reduction (A/CONF.224/PC(I)/6); the outcomes of the 2014 regional platforms for disaster reduction of Africa, Americas, Arab States, Asia, Pacific, and the European ministerial meeting on disaster risk reduction (A/CONF.224/PC(I)/7, 8, 9, 11, 12 and A/CONF.224/PC(II)/7); the proposal of the Open Working Group for Sustainable Development Goals; and the 2009 UNISDR Terminology on Disaster Risk Reduction.

Please accept, Excellencies, the assurances of our highest consideration.

Ms. Päivi Kairamo  
Co-Chair  
Permanent Representative of Finland to the United Nations Office and other international organizations in Geneva

Mr. Thani Thongphakdi  
Co-Chair  
Permanent Representative of Thailand to the United Nations Office and other international organizations in Geneva

Annex: Zero draft (advanced copy, English)

All permanent representatives and permanent observers to the United Nations Office at Geneva

cc: All permanent representatives and permanent observers to the United Nations, New York