



Post-2015 Framework for DRR, Pre-zero draft of 8 Aug 2014 Comments by Switzerland

13 October 2014

General comments

1. Switzerland extends its sincere appreciation and thanks to the Co-Chairs for their valuable efforts in providing the pre-zero draft which constitutes a good basis for the further preparation on the road to Sendai. The draft contains numerous key elements relevant in policy and operational DRM. Switzerland welcomes in particular the clear definition of goals, including on prevention of new risk and reduction of existing risks, the emphasis on the roles and contributions by various stakeholders, and the intention to provide a stand-alone document.
2. To further strengthen the text, Switzerland suggests to provide additional elements on the “how to do it”, to give additional consideration to the economics of DRR and the issue of cost-effectiveness, as well as to accountability and to capacity development. International partnerships, solidarity and cooperation are important in this context. The document should be as concise and user-friendly as possible. Another key aspect is an enabling environment, i.e. integrated and inclusive risk governance.
3. Switzerland would welcome clarification on whether prevention and mitigation are considered to be a part of resilience; on how the Priorities for Action of HFA are linked to the new Priorities for Action (bearing in mind that many priorities of the HFA remain relevant; possibly identical terminology could be used where appropriate); and on the relation between DRR and DRM. The text should build on the clarity in structure and terminology of the HFA. Switzerland furthermore suggests grouping the different paragraphs on monitoring in one chapter; providing more detail on how monitoring at different levels feeds into the overall ISDR monitoring; and striving for coherence with monitoring and reporting of the post-2015 development agenda.

Detailed comments on Section A: Preamble

4. Para 3, line 4: “disasters losses (**insert:** from extensive as well as intensive disasters have) ~~with~~ significant socio-economic impact in the short, medium and long terms,”
5. Para 3. **Include:** “Low intensity and high frequency events, cause high losses, affect particularly the most vulnerable and jeopardize development efforts.” Rationale: This is especially relevant for the most vulnerable.
6. Para 3, line 6: “indeed constitute **underlying risk drivers**.” Add reference to HFA Priority for Action 4.
7. Para 4, line 3: “land degradation and desertification” **Change into:** “degradation of natural resources”
Rationale: Degradation should include also water, air etc.
8. Para 4, next to last line: “strengthen economic, (**insert:** environmental) and social resilience”
9. Para 5, **Bullet 8:** “reducing it do contribute to (**insert:** reducing vulnerability and therefore) reducing disaster risk and loss”.
10. Para 5, **bullet 10:** “financial instruments are required at national and international level” (**Amendment:** and its access should be guaranteed also at local level). Rationale: Access to financial instruments (insurance systems etc.) is important for local stakeholders for eg. farmers.

Detailed Comments on Section B: Purpose, Scope, Outcome and Goals

11. Para 7: “framework is to **manage** disaster and **climate risk** in development at local” : The term “Climate Risk” should be avoided unless the exact link to the UNFCCC process is clear. Furthermore, the purpose of this framework is to serve as a tool and provide guidance (i.e. not only manage)
12. Para 10: “reduce disaster mortality by [a given percentage in function of number of hazardous events] by 20[30], reduce the number of affected people by [a given percentage in function of number of hazardous

events] by 20[30]; reduce disaster economic loss by (**Add: relative to GDP**) [a given percentage in function of number of hazardous events] by 20[30], and reduce disaster damage **to health and educational facilities** by [a given percentage in function of number of hazardous events] by 20[30], increase number of **countries with national and local strategies** by [a given percentage] by 20[30].”

This target should be brought in line with SDG targets:

- ◆ Consider focusing on **critical infrastructure in general** (not only on health and educational)
 - ◆ 11.b of the SDGs, which focuses on the number of **cities and human settlements adopting disaster risk strategies**
 - ◆ The **reporting timeframe** needs to be in line with the SDG reporting
13. Para 11: “*the following three ~~strategic and~~ mutually-reinforcing (Add: strategic) goals are pursued*”
Rationale: **Strategic goals**, instead of just goals to make the difference between DRR framework goals and SDG goals
14. Para 11, III: “*The strengthening of persons, communities and countries’ disaster resilience which requires social, economic and environmental measures that enable persons, communities and countries (insert: to prevent and reduce risk,) absorb loss, minimize impact and recover.*”

Detailed Comments on Section C: Guiding principles

15. Para 12, line 2: “*retain their full relevance and are **complemented as***” We would recommend to repeat/merge the main guiding principles of the HFA for clarity and ease of reference.
16. Para 12a: “*Each **State** has the primary responsibility to **holistically** (Replace with “integral”) manage disaster risk, **including through cooperation***”
17. Para 12c: “*The full engagement of all **state** institutions*” Replace by: **public**
18. Para 12d: **Add:** Displaced persons

Detailed Comments on Section D: Priorities for action

19. Para 13, line 4-5: “*strengthening governance **to** manage disaster risk*” We suggest to add: strengthening governance **and** manage risks.
20. Para 14i: “*The impact of geological, weather, water, ~~and~~ climate-related (Add: technological) hazards*”
Rationale: To be in line with the Para 8.
21. Para 17: Consider introducing a further bullet on the protection of cultural property.
22. Preparedness for response, recovery and reconstruction: Under National and local context it reads: *Preparedness for Response, Recovery and Reconstruction – “Build Back Better”*, consider harmonizing the two titles.
23. On the structure of “III. Role of Stakeholders”
Proposal: Section E should be renamed: **Role of Stakeholders for implementation**; within this section paras 22 – 25 cover national part; and para 26 the international part
24. Para 22: make the link to para 12 a) to address national responsibility
25. Para 22: add “legal base” in the listing of requirements
26. Para 23: State level to be clearly mentioned. Consider mentioning the UN on national level, too.

Detailed Comments on Section E

27. Para 26g line 2: framework through: preparing periodic reports (insert: **in line with the SDG reporting**)